The background of the cover features a faded, grayscale image of the Wisconsin State Capitol building, showing its prominent dome and classical architectural details. A decorative red and white wavy banner is positioned at the top of the page.

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Scott Walker
Governor

Attorney General Brad D. Schimel
Co-Chair

Secretary Edward F. Wall
Co-Chair

**Wisconsin Criminal Justice
Coordinating Council
2015 Annual Report**

September 2015



STATE OF WISCONSIN CRIMINAL JUSTICE COORDINATING COUNCIL

SCOTT WALKER, GOVERNOR

ATTORNEY GENERAL BRAD D. SCHIMEL, CO-CHAIR
SECRETARY EDWARD F. WALL, CO-CHAIR

September 2, 2015

The Honorable Scott Walker
Governor of Wisconsin
State Capitol Building
Madison, Wisconsin 53702

Wisconsin State Legislators
State Capitol Building
Madison, Wisconsin 53702

Dear Governor Walker and Members of the Legislature:

Following is the 2015 Annual Report for the Wisconsin Criminal Justice Coordinating Council (CJCC). As the Co-Chairs of the CJCC, we are pleased with the work of the council over the past year. Wisconsin has seen a number of significant events in the evolution of the state's criminal justice system to improve the provision of justice, hold offenders accountable and increase public safety. The council is ideally positioned to continue to provide expert analysis and support for these efforts.

In the past year, the WI CJCC has initiated two major national initiatives— the National Institute of Corrections' Evidence-Based Decision Making (EBDM) Initiative and the Pew-MacArthur Results First Initiative. The EBDM Initiative aims to utilize data and analysis to inform policy makers and criminal justice stakeholders to facilitate organizational change and evidence-based decisions in an effort to maximize public safety. The Pew-MacArthur Results First Initiative works with states to implement an innovative cost-benefit analysis approach based on the Washington State Institute for Public Policy (WSIPP) model. The Results First model enables investment in policies and programs that provide evidence of cost savings or cost avoidance. The model is initially being implemented to develop a consistent tool for cost-benefit analysis of various criminal justice programs.

In addition to these national initiatives, one of the notable developments of the past year is the significant attention that has been paid to the Treatment Alternatives and Diversion (TAD) Program. In 2014, the TAD program was increased by 300% through increased appropriations in the state budget as well as 2013 Act 197. As a result of this expansion, local TAD programs are now in 35 counties and 2 tribes in Wisconsin. Support for TAD has never been greater and the CJCC will continue to play a supportive and advisory role.

Wisconsin continues to play an important role as a national model in how to improve the criminal justice system. The WI CJCC and its subcommittees have become and will continue to serve as an integral advisory body for these efforts. We look forward to the continued advancement of the council in the coming year.

Sincerely,

Brad D. Schimel
Attorney General

Edward F. Wall
Secretary, Department of Corrections

TABLE OF CONTENTS

Criminal Justice Coordinating Councils	1
WI CJCC Structure	2
Evidence-Based Decision Making Initiative	3
Pew-MacArthur Results First Initiative	6
Treatment Alternatives and Diversion Program	7
Federal Grants	8
WI CJCC Website	8
Council Subcommittees	10
Evidence-Based Decision Making	10
Problem Solving Courts	11
Data Sharing/Outcomes, Trends, and Indicators (OTIs).....	11
Outreach and Communications.....	12
Appendices	14
Appendix I: CJCC Membership.....	13
Appendix II: State of Wisconsin EBDM Phase V Application (click cover to link to full document)	14
Appendix III: Wisconsin Adult Criminal Justice Program Inventory (click cover to link to full document).....	15

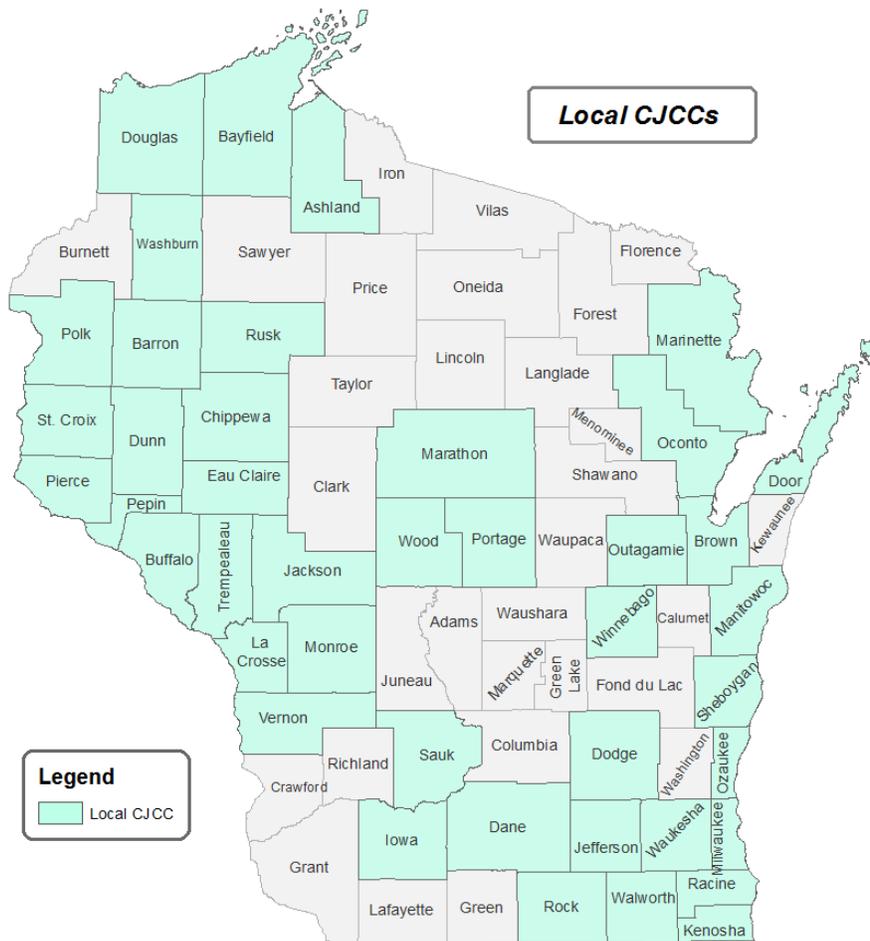
CRIMINAL JUSTICE COORDINATING COUNCILS

Designed to analyze the criminal justice system, a state or local Criminal Justice Coordinating Council (CJCC) works to identify and address gaps and needs within the system through collaboration and strategic planning.

To address these gaps and needs, a CJCC brings together key decision makers in the criminal justice system – including law enforcement, district attorneys, judges, public defenders, social service workers, victim advocates, corrections, and the public. The goal of CJCCs is to meet state or local justice needs in a world in which research and data can guide the way to safer communities, improved outcomes, reduced recidivism, and lower costs.

Local CJCCs use their collaborative nature to leverage limited resources to affect locally identified gaps and needs by applying evidence-based programs and practices that produce more effective results and lower financial costs. Within CJCCs, decision makers learn together about these practices, tailor approaches to improve or adapt them to local needs, and implement them locally within a framework that meets the unique needs of each community.

In Wisconsin, local criminal justice coordinating councils have provided a vehicle for counties to bring key decision makers together, establish a clear mission, adapt policies and programs that make more effective use of limited resources, implement documented evidence-based practices, and evaluate their practices to demonstrate effectiveness. Currently, approximately 40 of Wisconsin's 72 counties have a formalized CJCC, with more in the planning stages.

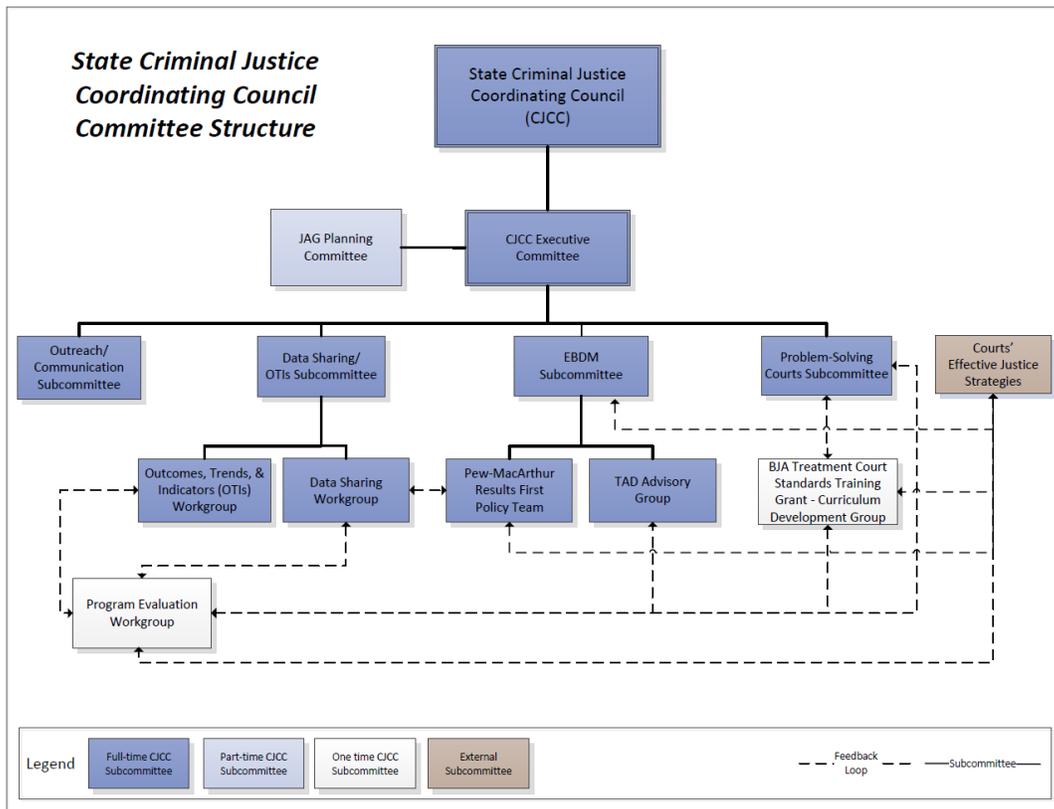


At the state level, the WI CJCC, established through Executive Order #65 in April, 2012, has used this model to bring together key state and local decision-makers as a collaborative body to assess the criminal justice system and improve system outcomes. The mission of the WI CJCC is to *promote and facilitate the implementation of effective criminal justice policies and practices that maximize justice and the safety of the public*. The WI CJCC is not designed to manage or direct the local CJCCs, but instead aims to address state-level criminal justice issues, policies or programs. In fact, since its inception, a focus of the WI CJCC has been to facilitate communication and coordination between the state and local CJCCs in Wisconsin. This focus has been evident through the coordination of statewide initiatives such as the Treatment Alternatives and Diversion (TAD) program and the Evidence-Based Decision Making (EBDM) Initiative, and will continue to grow as these initiatives move forward.

Two major efforts have been implemented in the past year to assist in communication and coordination between the WI CJCC and local CJCCs. First, in partnership with the Director of State Courts Office, local CJCC coordinator meetings have been scheduled to follow the meetings of the WI CJCC. This has both encouraged local coordinators to attend WI CJCC meetings as well as state participation in the local coordinator meetings. Additionally, development of the [WI CJCC website](#) has created a vehicle for ongoing communication and outreach from the WI CJCC to local CJCCs around the state.

WI CJCC STRUCTURE

The WI CJCC is currently supporting numerous initiatives in support of its mission to *promote and facilitate the implementation of effective criminal justice policies and practices that maximize justice and the safety of the public*. In support of these various efforts, and to align program and policy efforts within the criminal justice system in Wisconsin, the CJCC has developed a defined committee structure that provides a constant feedback loop to the WI CJCC, its' Executive Committee, and other subcommittees.



EVIDENCE-BASED DECISION MAKING INITIATIVE

In the last year, a major focus and success of the WI CJCC was its involvement in Phase IV and V of the National Institute of Corrections' Evidence-Based Decision Making Initiative. Through these efforts, and as a result of a competitive process, the State of Wisconsin is one of three states (including Virginia and Indiana) currently participating in Phase V of the Initiative.

BACKGROUND

Since 2010, the National Institute of Corrections (NIC) has supported the implementation of local Evidence-Based Decision Making (EBDM) initiatives in Eau Claire and Milwaukee Counties, as well as five other communities across the nation.¹ The purpose of NIC's assistance is to test and implement the *Evidence-Based Decision Making Framework*, which conceptualizes a criminal justice system guided by goals defined and shared by policymakers, decisions informed by research evidence, a collaborative policy development process, and ongoing data collection and analysis.

In January of 2014, NIC held a national EBDM Summit in Madison, Wisconsin. Co-hosted by the Wisconsin Department of Justice, the Summit signified the beginning of the next phase of the Initiative, which is envisioned to link county level efforts to state level protocols and initiatives. The purpose of the Summit was to share information with a broad group of state and local officials about the EBDM Framework. The Summit addressed the importance of statewide evidence-based decision making to achieving improved criminal justice outcomes and reducing the harm that crime causes Wisconsin's communities. The Summit provided state and local officials with the foundational information needed to consider engaging in a statewide EBDM effort. As the next step in this process, in March of 2014, the co-chairs, on behalf of the full council, submitted a letter to NIC expressing Wisconsin's desire to continue with the development and implementation of the Initiative on a state-wide level. In early April, NIC selected Wisconsin as one of five states to participate in Phase IV.²

PHASE IV

The goal of Phase IV of the EBDM Initiative is to equip and build capacity within interested, participating EBDM states (the six states with existing local pilots) to expand their EBDM efforts to include additional local jurisdictions and state-level colleagues. Phase IV activities will be two-fold. For participating states, it will be a period of time in which an in-state planning team will be formed to guide the identification/formation of additional EBDM local³ teams and a state-level team, establish collaborative processes within and across teams, share knowledge about EBDM, and build capacity to undertake the work of the Framework. For the national initiative team, Phase IV will involve providing assistance to interested states in convening the in-state planning group, assessing their readiness for expanded EBDM work, educating those who have not previously been directly involved in EBDM work at the local level—and similar preparatory activities—while also building tools and protocols for implementation of EBDM on a statewide level.

¹ For more information on the National Institute of Corrections-sponsored *Evidence-Based Decision Making in Local Justice Systems Initiative* ("EBDM"), visit: <http://ebdmoneless.org> and <http://nicic.gov/ebdm>.

² <http://community.nicic.gov/blogs/nic/archive/2014/04/15/five-states-selected-for-phase-iv-ebdm-initiative.aspx>

³ States may define "local teams" in the ways that are most appropriate for their structure, such that a local team may include a county, a city/county partnership, a judicial district, or some other structural definition.

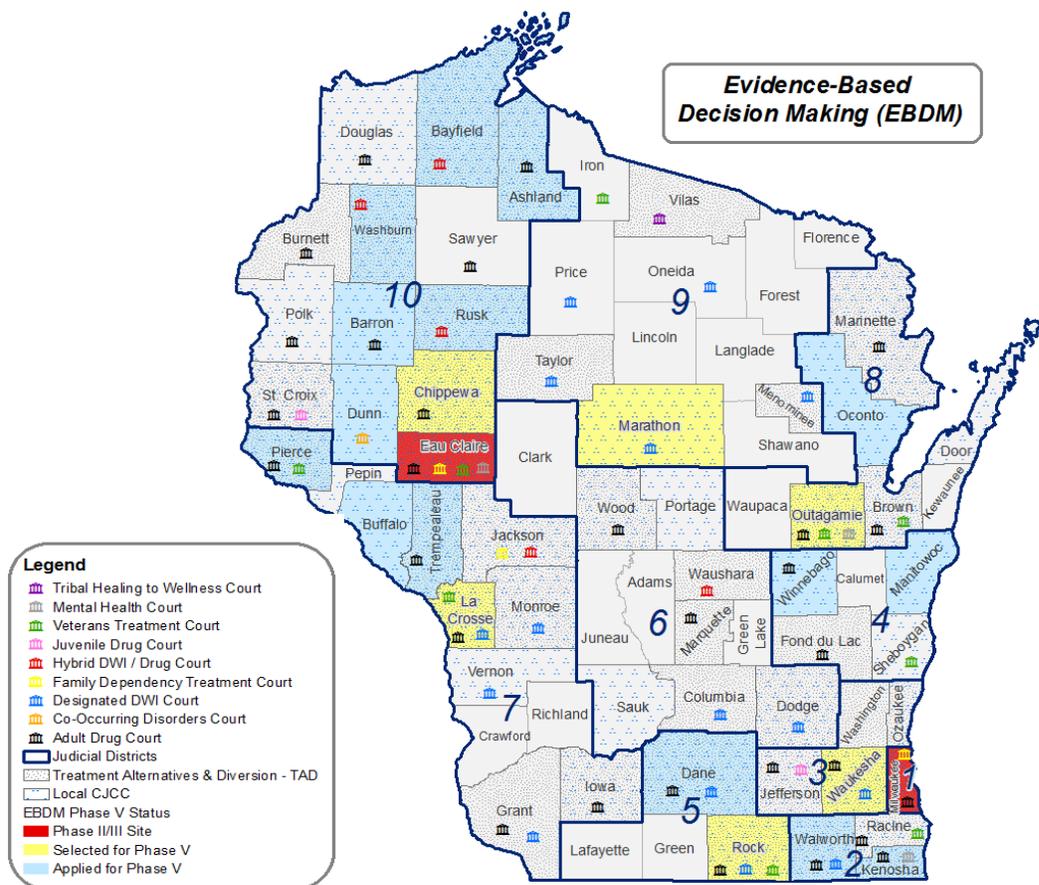
In May, 2014, work began in Phase IV. This phase included a series of activities designed to help Wisconsin prepare itself to competitively apply for Phase V. To complete these activities, a planning team was assembled, which included more than a dozen state and local leaders from a broad spectrum of criminal justice system agencies. This process was a true collaboration as the planning team drew on the resources and expertise of all of the WI CJCC's subcommittees - Outreach and Communication, Problem-Solving Courts, Evidence Based Practices, and Data Sharing/OTIs.

At the close of Phase IV, on November 21, 2014, the state of Wisconsin formally applied inclusion in Phase V of the EBDM Initiative. This phase will be a year-long planning phase that will expand EBDM to 6 additional counties in tandem with a state-level team. On February 25, 2015, the state of Wisconsin was officially selected as one of three states, including Indiana and Virginia, to advance to Phase V of the EBDM Initiative.

PHASE V LOCAL SITES

A total of 21 Wisconsin counties applied for inclusion in Phase V. Through a competitive process, Chippewa, Marathon, Outagamie, La Crosse, Rock and Waukesha counties were selected as the local jurisdictions for Wisconsin. Some of the factors leading to the selection of these counties included: having a strong local criminal justice coordinating council, providing commitment to carrying out the goals of Phase V, and exhibiting proven success in implementing evidence-based practices or programs - including participation in state initiatives such as the Assess, Inform, and Measure (AIM) and Treatment Alternatives and Diversion (TAD) programs.

In addition, selecting our six new Phase V sites with a geographic distribution across the different areas of the state of Wisconsin (including six separate judicial districts and DOC regions) was done with the goal of moving towards true statewide implementation of EBDM. These sites will assist the state team during Phase V in working with neighboring counties to continue to advance the Initiative to more jurisdictions in Wisconsin.



EBDM CAPACITY BUILDERS

During the first week of November, 2014, NIC sponsored a team of individuals from each of the Phase IV states to attend their intensive “NIC EBDM Capacity Building Training” in Aurora, Colorado. The purpose of the training was to enhance the knowledge and skills of team members from each state to facilitate policy teams (state and local) in the application of the EBDM Framework and policy development strategies. The training is intended to contribute significantly to ensuring the sustained capacity of participating states to move forward with the EBDM work, regardless of whether or not they are selected to receive Phase V technical assistance.

The Wisconsin Capacity Building Team was strategically selected to represent the range of stakeholders and decision points identified as critical by NIC in building EBDM capacity. They include staff from the Director of State Courts Office, the Department of Justice, the Department of Corrections, the State Public Defenders’ Office in Milwaukee County, the Eau Claire County CJCC Coordinator, the Rock County District Attorney, the Judiciary, and an Eau Claire Sheriff’s Department Captain.

Wisconsin’s EBDM Capacity Building Team will have three specific roles in supporting the advancement of EBDM statewide:

1. First, the team will work closely with our six local EBDM teams as each advance along the Phase V Roadmap.
2. Second, the team will provide support to the 15 counties that applied to be included in our Phase V application but were not chosen, building on the interest they have in implementing EBDM.
3. Finally, they will engage stakeholders and the public in statewide education about the EBDM Initiative, and seek to advance EBDM beyond those 21 counties. The Capacity Team’s overarching goal is to assist any interested jurisdiction in the application of the EBDM Framework. They will be the drivers in securing statewide support and engagement in moving Wisconsin forward with EBDM.

PHASE V: STATEWIDE EFFORTS

Phase V will be a planning phase that will expand EBDM to 6 additional counties in tandem with a state-level team, and is envisioned as a collaborative and coordinated effort between the state team and local teams, as they progress along the roadmap of planning activities developed by NIC. As a first step in this process, a two-day kickoff meeting with NIC was held on June 29-30, 2015 in Green Lake. At this meeting, over 150 attendees representing Eau Claire and Milwaukee Counties, the state team, and the six new local teams participated in exercises designed to enhance collaboration and prepare teams for Phase V. Per NIC, the goals of the kickoff meeting were to:

- Support the development of a shared vision for an effective system of justice throughout the state of Wisconsin;
- Discuss the characteristics of highly effective teams and create opportunities to enhance collaboration;
- Build methods for cross-team, cross-state and discipline-specific partnership and collaboration;
- Begin the work of the Phase V Roadmap, including the identification of each team’s vision and values, and beginning system mapping; and
- Create an action plan the team can carry forward upon returning home.

Following the kickoff, the state and local teams will continue Phase V planning activities, with a competitive state application for Phase VI (Implementation Phase) due in spring, 2016. At the state level, the Evidence-Based Decision Making (EBDM) Subcommittee serves as the Phase V State-Level EBDM Policy Team, under the WI CJCC, with additions to

the current membership to meet the decision points and stakeholder groups defined by the National Institute of Corrections. In this role, the EBDM Subcommittee will work in parallel with the local teams in conducting Phase V Roadmap activities, while providing a constant feedback loop to the WI CJCC and its Executive Committee. This structure ensures that our Phase V State-Level EBDM Policy Team is well positioned to engage in the activities outlined in the Phase V Roadmap. While not part of the State-Level EBDM Policy Team, the other CJCC subcommittees align with those activities and will provide the EBDM Subcommittee with resources, expertise and assistance in making this a successful statewide initiative.

PEW-MACARTHUR RESULTS FIRST INITIATIVE

The [Pew-MacArthur Results First Initiative](#) is a joint project of the Pew Charitable Trusts and the John D. and Catherine T. MacArthur Foundation that works with states to implement an innovative cost-benefit analysis approach to policy making. Results First provides a number of tools to its partner states, including a cost-benefit model that policymakers can use to better inform budget and policy decisions in a number of areas. This allows state governments to make more strategic and informed choices, moving from anecdotal information to more effective and systematic scientific evidence in this process. Results First is currently partnering with 17 states across the country.

Following submission of letters of interest from both the Governor and legislative leadership, Wisconsin held a kick-off of the Results First Initiative on August 27, 2014 at the Madison Concourse Hotel. The launch was presented as part of the agenda for the Statewide Criminal Justice Coordinating Council (CJCC) Data Sharing/Outcomes, Trends, and Indicators (OTIs) subcommittee meeting. Attendance at the Results First Launch was strong, with representation from various Wisconsin State entities, including the Assembly and Senate, Legislative Fiscal Bureau, Department of Administration, Department of Justice, Department of Children and Families, Department of Corrections, and the Courts.

After an address by Department of Corrections Secretary Edward Wall, representatives from Results First took the floor to orient all of the attendees to the goals of the Initiative, a broad explanation of the underlying methodology, and the success of the model in other states. Afterward, the representatives from Results First discussed the various responsibilities and suggested membership of the Results First Policy and Technical Implementation Teams. In the afternoon, the discussion shifted directly toward the Implementation Team, where the representatives from Pew gave a more detailed overview of the Results First technical implementation process and discuss data required for developing the Wisconsin Results First approach. The presentation focused on the four main Criminal Justice Model components, including: 1) programs, 2) costs, 3) resource use, and 4) recidivism.

At the end of the Launch, the representatives Results First provided the Wisconsin team with the cost-benefit model software for the Initiative that was developed by the Washington State Institute for Public Policy (WSIPP). The work on the cost-benefit model is initially being housed in the Department of Corrections, which has initiated development of a full adult criminal justice program inventory focused on reducing recidivism. The Statewide Criminal Justice Coordinating Council's Evidence-Based Decision Making (EBDM) subcommittee will eventually serve as the initiatives' policy team. The current goal is to begin "Wisconsinizing" the model by loading in Wisconsin-based adult criminal justice data.

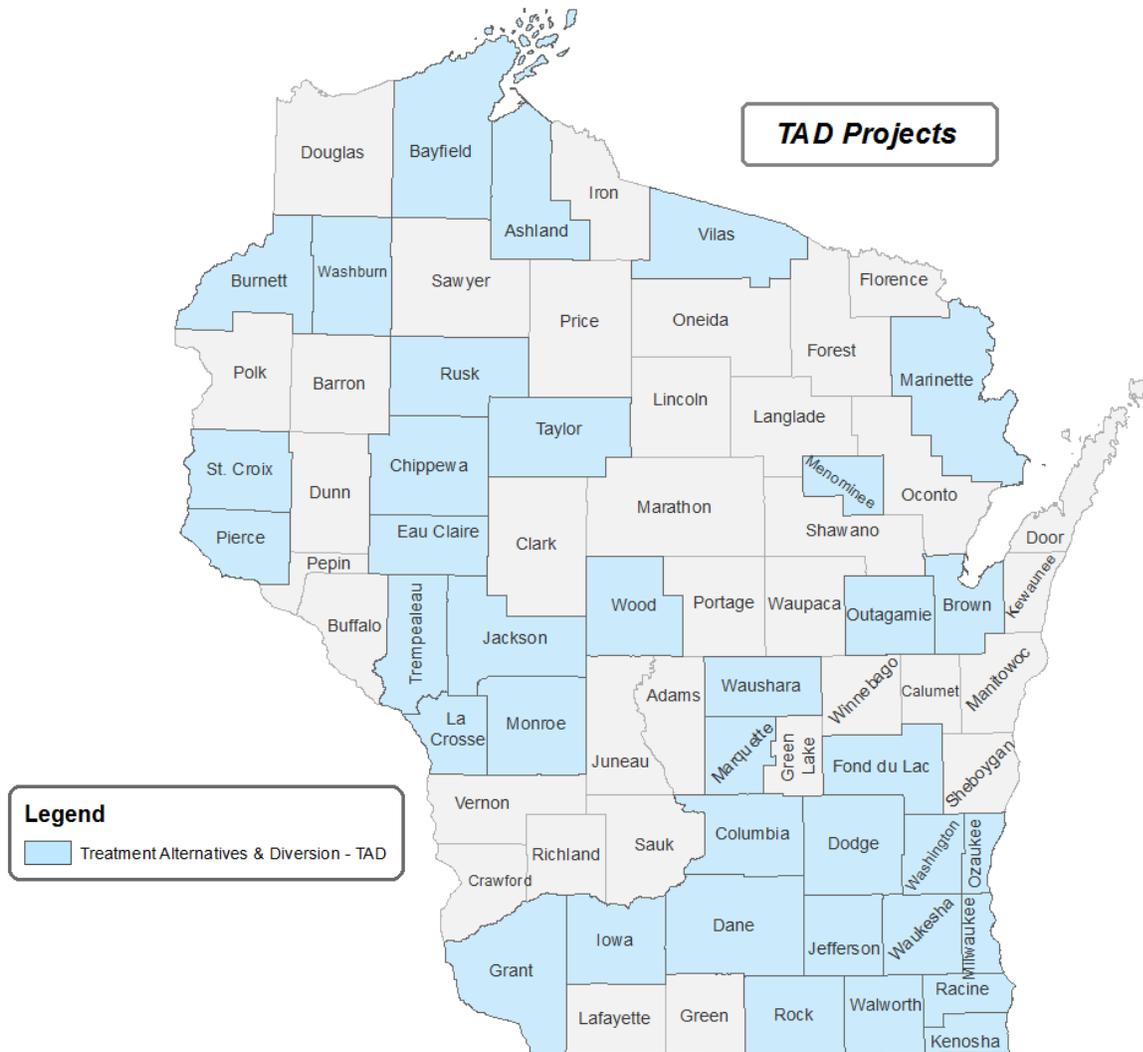
In June, 2015 the [Wisconsin Adult Criminal Justice Program Inventory](#) was released, the first product of our efforts on the Results First Initiative in collaboration with the Pew Charitable Trusts and MacArthur Foundation. The purpose of the program inventory is to categorize the adult criminal justice programming that is provided in Wisconsin prisons and jails, under community supervision, and through the courts into defined categories of evidence-based practices. The attached

report represents a critical initial step in implementing the Results First Initiative, creating an inventory of programs in Wisconsin that are known to be evidence-based according to the research literature.

TREATMENT ALTERNATIVES AND DIVERSION (TAD) PROGRAM

The Treatment Alternatives and Diversion program was established by 2005 Wisconsin Act 25 to support county efforts that provide treatment and diversion programs for non-violent adult offenders for whom substance abuse was a contributing factor in their criminal activity. An Outcome Evaluation published in July, 2014 and including data from the original projects during the period 2007 – 2013 reported that for “Every \$1.00 invested in TAD yields benefits of \$1.96 to the criminal justice system through averted incarceration and reduced crime.”

In calendar year 2014, the Treatment Alternatives and Diversion (TAD) program, historically funded at ~\$1 million annually, was increased to ~\$4 million annually. Local TAD programs are now in 35 counties and 2 tribes in Wisconsin.



In 2014, the WI CJCC formally supported TAD expansion, as well as increased resources for research and evaluation of TAD. In the last year, the WI CJCC and its' subcommittees have continued to monitor and actively participate in the expansion of the TAD program. Two developments in particular related to TAD included the Legislative Study Committee on Problem-Solving Courts, Alternatives, and Diversion, and the development of the Comprehensive Outcomes, Research, and Evaluation (CORE) Reporting System.

LEGISLATIVE STUDY COMMITTEE ON PROBLEM-SOLVING COURTS, ALTERNATIVES, AND DIVERSION

Nearly 50 state legislators also requested a Legislative Study Committee composed of subject matter experts and policy makers to offer nonpartisan legislation with the intent of bolstering and expanding the area of problem solving courts, alternatives, and diversions. The Special Committee was directed to: review the 50+ courts currently in operation in Wisconsin that utilize nontraditional adjudication methods, the effect they have on recidivism, and the net fiscal impact of these courts. The committee examined courts, such as veterans courts, drug and alcohol courts, mental health courts, and drunk driving courts, in Wisconsin and nationally and consider: (a) effectiveness of existing problem-solving courts in Wisconsin in reducing recidivism, the costs to administer these courts, and the savings realized; (b) best practices of existing problem-solving courts, both in Wisconsin and elsewhere, and potential implementation of these practices at the state level; (c) efforts to establish problem-solving courts that serve multiple counties, impediments to these efforts, and potential changes to improve regionalization of such courts; and (d) appropriate role and structure of state-level training and coordination.

The Legislative Study Committee's recommendations resulted in three pending Assembly Bills that could impact problem-solving courts as well as the TAD program: [Assembly Bill 50](#), [Assembly Bill 51](#), and [Assembly Bill 52](#). The CJCC will continue to monitor these bills in the next year.

CORE REPORTING SYSTEM

The WI CJCC also endorsed a project to develop a web-based, integrated reporting system for problem-solving courts and diversion programs throughout Wisconsin. This system, the Comprehensive Outcomes, Research, and Evaluation (CORE) Reporting System is being developed by DOJ's new Bureau of Justice Information and Analysis (BJIA), and will be completed in 2015-16. Once completed, this system will be used by local sites to report participant-level data for their TAD and Justice Assistance Grant (JAG) funded programs. The system will also be made available to sites that do not receive grant funding and will incorporate performance measures developed cooperatively with the National Center for State Courts (NCSC) that can be utilized by drug and hybrid courts across the state.

FEDERAL GRANTS

As the WI CJCC has continued to evolve and enhance its role in the coordination of statewide criminal justice initiatives, the Council and its subcommittees have taken an increased role in planning and providing input on federal grant proposals for projects that align with the CJCC mission and duties. In 2014, DOJ applied for and received two discretionary grants through this process:

- Through the Data Sharing/Outcomes, Trends, and Indicators (OTIs) Subcommittee, the state was awarded a discretionary National Criminal History Improvement Program (NCHIP) grant to improve electronic transfer of

referrals from law enforcement to PROTECT, and to study the quality of data in the state's criminal history repository.

- The Problem-Solving Courts Subcommittee supported a BJA Adult Drug Court Discretionary statewide grant to develop and provide multiple statewide, regional trainings based on the WATCP Treatment Court Standards. Through this grant, the Wisconsin Association of Treatment Court Professionals (WATCP), the Director of State Courts Office, and the Wisconsin Department of Justice are collaborating to provide training on the [Wisconsin Treatment Court Standards](#) for treatment courts across the state. The training is intended for all fully-operational treatment court teams, through interactive training on the implementation of the standards, current research related to treatment courts, and the collection, reporting, and analysis of performance measure data.

For FY15, the Data Sharing/OTIs Subcommittee continued its role in coordinating and providing input and support for federal grant proposals related to improving criminal justice data and information sharing. As a result of this process, over \$2 million in federal funding was requested for projects to improve fingerprint identification of offenders, to increase utilization of criminal history records for research purposes, to validate mental health records transferred from CCAP to DOJ, and to improve crime and arrest reporting data.

JUSTICE REINVESTMENT INITIATIVE

The Problem-Solving Courts Subcommittee also assisted in the planning process and supported a recent application submitted by the WI CJCC for the FY15 Justice Reinvestment Initiative: Maximizing State Reforms discretionary grant program. The State of Wisconsin had previously participated in the Justice Reinvestment Initiative, but ultimately did not fully implement all recommended legislation that resulted from the JRI process.

In 2008, state leadership requested technical assistance from the Council of State Governments Justice Center to help the State of Wisconsin increase public safety, manage the growth of the prison population, and reinvest in strategies to reduce recidivism. Examples of support with which Wisconsin policymakers requested the Justice Center's assistance included:

- Mapping specific high-stakes neighborhoods where a large number of people released from prison return;
- Analyzing the prison population to determine the drivers of growth;
- Developing data-driven policy options for strengthening public safety and reducing corrections spending;
- Highlighting strategies that have been successfully employed in other states to address similar trends and patterns; and
- Projecting the fiscal impact of policy options on the state budget.

As a result of this process, the state's prior Special Committee on Justice Reinvestment Oversight drafted legislation that was introduced by the Joint Legislative Council, resulting in the creation of the Becky Young Community Corrections: Recidivism Reduction Community Services appropriation. Ultimately, however, the timing was not right to fully implement all recommended legislation that resulted from this process. However, the technical assistance received by the state and the resulting recommendations have laid the foundation for many state criminal justice system reform efforts.

Following the National Justice Reinvestment Initiative Summit in November, 2014, there was renewed interest from state leadership to complete the goals of the Justice Reinvestment Initiative. As a result, through a collaborative grant proposal that was supported by the Governor, the Chief Justice of the Supreme Court, the Co-Chairs of the Joint Finance Committee, and the CJCC Co-Chairs, the State of Wisconsin proposed to 'cross the finish line' with the Justice Reinvestment Initiative. This grant proposal sought to maximize the state's current investment in Treatment Alternatives and Diversion

programming by targeting our state’s top county contributors to jail and prison populations and expanding the continuum and capacity of pretrial release programming. By targeting the local sites of Dane, Milwaukee, and Racine Counties, which together contribute to over 40% of state prison admissions annually, we sought to achieve the greatest impact with this funding, and truly maximize the state’s current investments in criminal justice system reform.

WI CJCC WEBSITE

A major achievement of the last year was the creation of the WI CJCC website (www.cjcc.doj.wi.gov), which went live in June, 2015. The website was created as a result of a motion from the Data Sharing/OTIs Subcommittee, which was to *recommend to the State CJCC that the activities and outputs of the State CJCC and its subcommittees be made available and continually updated on an easily accessible public website.* The motion was approved at the July, 2014 Full Council meeting.

The website features webpages for each subcommittee and major initiative of the CJCC, as well the ability to post CJCC-related articles and events. The website is envisioned as a vehicle to inform the public of the activities and successes of the CJCC and its’ subcommittees, as well as be a resource for counties and other justice system partners regarding information on evidence-based practices and programs. The website will continue to be enhanced and further developed in the coming year.



COUNCIL SUBCOMMITTEES

SUBCOMMITTEES

At the first meeting of the WI CJCC Executive Committee in April of 2012, then Co-Chair Van Hollen and then Co-Chair Hamblin, outlined their vision for the Council and how the Council would operate. It was established that the work of the Council would be performed by subcommittees as established by the Executive Committee. As the Council is the voting body, each subcommittee reports its recommendations to the Executive Committee and the full Council. There exist four subcommittees: Evidence-Based Decision Making; Problem Solving Courts; Data Sharing/Outcomes, Trends, and Indicators (OTIs); and Outreach and Communications. The subcommittees include both members of the WI CJCC as well as state/local subject matter experts.

EVIDENCE-BASED DECISION MAKING

Subcommittee Chair: David O’Leary, Rock County District Attorney

Committee Charge: *To build capacity to make evidence-based decisions at the individual, agency, and system levels, and to develop plans for implementing system-wide change strategies that will align state and local jurisdictions with one another and with the principles of EBDM, with an overall goal of risk and harm reduction.*

The Evidence-Based Decision Making Subcommittee⁴ serves as the Phase V State-Level EBDM Policy Team, under the WI CJCC, with additions to the current membership to meet the decision points and stakeholder groups defined by the National Institute of Corrections. In this role, the Evidence-Based Decision Making Subcommittee will work in parallel with the local teams in conducting Phase V Roadmap activities, while providing a constant feedback loop to the WI CJCC and its Executive Committee.

During the past year, the EBDM Subcommittee has worked to complete state level EBDM Phase IV and V Roadmap activities, coordinating efforts with the local teams as well as with other CJCC subcommittees.

PROBLEM SOLVING COURTS

Subcommittee Chair: Kelli Thompson, State Public Defender

Committee Charge: *To research, evaluate and promote innovative criminal justice programming utilizing specialty courts and other judicial initiatives to address specific criminogenic behavior in order to reduce recidivism and improve public safety.*

⁴ To better reflect its new comprehensive focus on the EBDM Initiative, the subcommittee approved a motion to change its name from the Evidence-Based Practices to the Evidence-Based Decision Making Subcommittee, and expanded its charge.

The Problem Solving Courts Subcommittee has been very active in reviewing and providing comments on the development of both national and state standards for adult drug courts, and formally moved to support the [Wisconsin Treatment Court Standards](#) in 2014. As noted previously, The Problem-Solving Courts Subcommittee supported a BJA Adult Drug Court Discretionary statewide grant to develop and provide multiple statewide, regional trainings based on the WATCP Treatment Court Standards. Through this grant, the Wisconsin Association of Treatment Court Professionals (WATCP), the Director of State Courts Office, and the Wisconsin Department of Justice are collaborating to provide training on the Standards for treatment courts across the state. The training is intended for all fully-operational treatment court teams, through interactive training on the implementation of the standards, current research related to treatment courts, and the collection, reporting, and analysis of performance measure data. The subcommittee has continued to have an active role as these trainings have developed, with many members represented on the Training Curriculum Development Team.

As previously discussed, the Problem-Solving Courts Subcommittee also assisted in the planning process and supported a recent application submitted by the WI CJCC for the FY15 Justice Reinvestment Initiative: Maximizing State Reforms discretionary grant program.

During the last year, the subcommittee was also very active in tracking, reviewing, and providing input on the work of the Legislative Council Study Committee on Problem-Solving Courts, Alternatives, and Diversions, as well as in providing recommendations related to the expansion of the TAD program.

DATA SHARING/OUTCOMES, TRENDS, AND INDICATORS (OTIS)

Subcommittee Chair: Mallory O'Brien, Director, Milwaukee Homicide Review Commission

Committee Charge: *The purpose of the subcommittee is to map existing criminal justice data systems and identify opportunities for data sharing that enhance system efficiency or facilitate reporting of Executive Order benchmarks or other key criminal justice performance measures.*

In 2014, the Data Sharing and Outcomes, Trends, and Indicators Subcommittees were combined into a single subcommittee. Work of the two subcommittees was divided between two workgroups representing the former subcommittees: Data-Sharing and OTIs. The subcommittee now generates its work products through these two workgroups.

In 2014, the Outcomes, Trends, and Indicators (OTIs) Workgroup compiled the state criminal justice data detailed in the CJCC Executive Order and presented to the WI CJCC. The various data sources were compiled by year dating back to 2005, and will form the basis for the CJCC to be able to analyze trends in criminal justice data in Wisconsin. A follow-up presentation was completed in 2015.

As noted previously, for FY15, the Data Sharing/OTIs Subcommittee continued its role in coordinating and providing input and support for federal grant proposals related to improving criminal justice data and information sharing. As a result of this process, over \$2 million in federal funding was requested for projects to improve fingerprint identification of offenders, to increase utilization of criminal history records for research purposes, to validate mental health records transferred from CCAP to DOJ, and to improve crime and arrest reporting data.

In addition to these grant opportunities, the Data Sharing Workgroup continues to seek opportunities for statewide data sharing. This led to the following motion being approved by the WI CJCC:

Motion was made to explore opportunities for federal technical assistance resources (BJA, NCJA, SEARCH, etc.) and/or partnerships with other states to examine and assess Wisconsin's current state data systems and existing interfaces, to assist in the development of a strategic plan for statewide criminal justice data sharing.

Approval of this motion will allow for this technical assistance in the next year.

Another major effort for the OTIs workgroup was to develop a statewide framework for defining recidivism. This framework was presented to the CJCC in 2015, and will be formally adopted in the next year.

OUTREACH AND COMMUNICATION

Subcommittee Chair: Mark Abeles-Allison, Bayfield County Administrator

Committee Charge: *To effectively communicate the work of the Council to and regularly obtain input from members of the public and criminal justice stakeholders across the state and implement strategies to ensure open communication between county CJCCs and the WI CJCC.*

The Outreach and Communication Subcommittee was created to facilitate the further development of local CJCCs and to promote communication between the WI CJCC and local CJCCs. During the last year, the subcommittee continued to discuss methods to communicate between existing CJCCs as well as to provide resources for counties interested in starting a local CJCC. To address these needs, the subcommittee completed planning for the new CJCC website, as well as beginning discussions for the development of a local CJCC Mentoring Program.

APPENDIX I: CJCC MEMBERSHIP

Attorney Brad D. Schimel
Co-Chair
Department of Justice

Secretary Edward F. Wall
Co-Chair
Department of Corrections

Tiana Glenna
Eau Claire County CJCC Coordinator

Sheriff Matt Joski
Kewaunee County

Kelli Thompson
State Public Defender

Mark Abeles-Allison
Bayfield County Administrator

Secretary Eloise Anderson
Department of Children and Families

Secretary Kitty Rhoades
Department of Health Services

Chief Rich Van Boxtel
Oneida Tribe Police

Rev. Mark Clements
Living Word Christian Church

Secretary Reggie Newson
Department of Workforce Development
Rock County

District Attorney David O'Leary
Rock County

Honorable Donald Zuidmulder
Chair of Chief Judges

Jane Graham Jennings
Women's Community, Inc.

Patti Jo Severson
Gunderson Lutheran Medical Center

Mallory O'Brien, PhD
Director, Milwaukee Homicide Review Commission

APPENDIX II: STATE OF WISCONSIN EBDM PHASE V APPLICATION

Click the picture below to access the full application:



STATE OF WISCONSIN CRIMINAL JUSTICE COORDINATING COUNCIL

SCOTT WALKER, GOVERNOR

ATTORNEY GENERAL J.B. VAN HOLLEN, CO-CHAIR
SECRETARY EDWARD F. WALL, CO-CHAIR

November 19, 2014

Jim Cosby, Chief
National Institute of Corrections, Community Services Division

Dear Mr. Cosby,

On behalf of the State Criminal Justice Coordinating Council (CJCC), we are writing to formally express our strong commitment to advancing Evidence-Based Decision Making (EBDM) in the State of Wisconsin by being considered as one of the two states selected for Phase V of the Evidence Based Decision Making Initiative. As Co-Chairs of the State CJCC, and on behalf of the Wisconsin Departments of Justice and Corrections, we are sponsoring the state's application for Phase V.

The State of Wisconsin is committed to move forward with this exciting initiative. At the state level, the State CJCC, established by Executive Order #65 in April, 2012, has brought together key state and local decision-makers as a collaborative body to assess the criminal justice system and improve system outcomes. To fulfill the role of the Phase V State Policy Team, we are dedicating the CJCC's existing Evidence-Based Practices Subcommittee, enhancing its membership, and renaming it the "Evidence-Based Decision Making Subcommittee." In this role, the subcommittee will work in partnership and in parallel with the identified local teams to complete the activities of the Phase V Roadmap, while providing a constant feedback loop to the State CJCC and its Executive Committee. The six selected local teams are Chippewa, La Crosse, Marathon, Outagamie, Rock, and Waukesha Counties. Milwaukee and Eau Claire Counties will also play key roles during Phase V as original EBDM local sites. The lead contact for the state's application is Mr. Tommy Gubbin, Special Projects Coordinator in the Director of State Courts' Office. Mr. Gubbin can be contacted at (608) 261-0684, or at tommy.gubbin@wicourts.gov.

The State of Wisconsin's commitment can further be demonstrated by the dedication of Mr. Gubbin's position in the Director of State Courts' Office to coordinate this initiative on a .5 FTE basis, as well as similar contributions of the coordinators for each of the six local jurisdictions. Additionally, as evidenced by our support for the successful EBDM Summit held in Wisconsin in January 2014, we are prepared to offer in-kind support for the Phase V In-State Kick-Off Meeting, as well as any additional in-state workshops that may be deemed necessary or beneficial.

Thank you for your consideration of the State of Wisconsin's interest in pursuing Phase V of the Evidence-Based Decision Making Initiative. For the reasons stated in this letter, and in our application, we feel that Wisconsin is exceptionally well-positioned to be successful in carrying out the goals of the Initiative, and we look forward to working with you further.

Sincerely,

Handwritten signature of J.B. Van Hollen in black ink.

J.B. Van Hollen
Attorney General

Handwritten signature of Edward F. Wall in black ink.

Edward F. Wall
Secretary, Department of Corrections

WISCONSIN DEPARTMENT OF JUSTICE
17 W. MAIN STREET • P.O. BOX 7070 • MADISON, WI 53707-7070 • (608) 266-8800 • FAX: (608) 266-7869

APPENDIX III: WISCONSIN ADULT CRIMINAL JUSTICE PROGRAM INVENTORY

Click the picture below to access the full report:

COST-BENEFIT SERIES

***Wisconsin Results First Initiative
Adult Criminal Justice Program Inventory:
Initial Report***



June 2015

**Results First Initiative
Programs Component Team**

Inquiries regarding this report may be directed to the author:
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State of Wisconsin
Results First Initiative



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