



State Criminal Justice Coordinating Council Meeting Minutes

Co-Chairs Attorney General Josh Kaul and
Department of Corrections Secretary Jared Hoy

Wednesday, June 12, 2024, 12:15 p.m. – 2:15 p.m.
Virtual Meeting

Members Present:	Attorney General Josh Kaul, DOC Secretary Jared Hoy, Acting State Public Defender Katie York, District Attorney John Chisholm, Police Chief James Olson, Jennifer Wakerhauser (DWD Designee), Jane Graham Jennings, Holly Audley (DHS Designee), Judge Elliott Levine, Patti Jo Severson, WHEDA Executive Director Elmer Moore, Jr., Sheriff Curtis Fell, Angela Krueger (DCF Designee), Tiana Glenna, Mark Gumz
Members Not Present:	Audrey Skwierawski, Fran Deisinger, Judge Jo Deen Lowe, Mark Abeles-Allison, Judge Guy Dutcher
Subcommittee Co-Chairs Present:	Ashley Billig, Connie Kostelac, Sara Benedict, Associate Judge Gwen Topping
DOJ Staff:	Mark Rather, Ashley Viste, Chris McKinny, Steve Wagner, Lara Kenny, Ryan Anderson, Mike Austin, Sabrina Gentile, David Rinderle, Phil Zell, Mike Derr, Marsha Schizik, Danielle Long, Brad Kelly, Kerrie Fanning, Katie Snell, Caleb Coughtry-Carpenter
Agency Partners and Other Attendees:	Assistant Deputy Secretary Melissa Roberts (DOC), Adam Plotkin (SPD), Heather Kierzek (State Courts), Syed Abbas (DHS), Michelle Haese (DHS), Zach Baumgart (DOC), Karley Klein (State Courts), Outagamie DA Melinda Tempelis, Brenda Ray (DA Information Technology)

The meeting was called to order by Attorney General Josh Kaul at 12:15 p.m. Quorum was present.

WELCOME AND OPENING COMMENTS

Attorney General Josh Kaul welcomed everyone to the meeting of the Criminal Justice Coordinating Council (CJCC).

AG Kaul introduced new members DOC Secretary Jared Hoy and Mark Gumz (Assistant State Public Defender, Baraboo Office).

Attorney General Kaul requested a motion to approve the March 13, 2024, CJCC Meeting Minutes.

APPROVAL OF MARCH 13, 2024, MEETING MINUTES

Motion was made by Chief James Olson and seconded by Tiana Glenna to approve the March 13, 2024, meeting minutes.

The motion was approved.

The vote was: 15 Ayes, 0 No

CONSIDERATION OF BYLAWS FOR STATE CRIMINAL JUSTICE COORDINATING COUNCIL

Lara Kenny reported DOJ staff revised the CJCC Bylaws to include the suggestions from the March 13, 2024, meeting. Changes were made to *Section 10 Requirements for Amending the Bylaws*.

APPROVAL OF CJCC Bylaws

Motion was made by AG Kaul and seconded by Chief James Olson to approve the CJCC Bylaws.

The motion was approved.

The vote was: 15 Ayes, 0 No

UPDATE FROM SUBCOMMITTEES

RACE EQUITY, INCLUSION, AND ACCESS (REIA) SUBCOMMITTEE

Mike Austin reported the REIA Subcommittee goals to the Council. Co – Chair Associate Judge Gwen Topping also contributed.

Goal #1: Review barriers to inclusion on juries and recommend system reforms.

As noted at the last meeting, the subcommittee's work on improving the Master Jury List has helped to increase inclusiveness from 84.6% to 92.3% in Dane County and 78.7% to 96.5% in Milwaukee County. The subcommittee is going to continue monitoring the inclusiveness rate and has been exploring statutory changes to add other lists.

The subcommittee has discovered an interest among Circuit Court Clerks to explore the juror pay rate to improve the experience of jurors and cover some of the basic costs. The minimum pay rate of \$16 per day hasn't been increased since 1981. The members will continue studying this topic and the potential impacts of increasing the rate.

Response rates to jurors are still in need of improvement. As a result, members of the subcommittee have discussed the possibility of doing exit surveys for jurors to collect data on how we can strengthen the experience of jurors which may require policy or budget recommendations.

Goal #2: Continue efforts to increase educational opportunities around REIA in the criminal justice system.

Subcommittee members continue working with local groups in the Milwaukee area to build support for an educational campaign. This includes work with Black Leaders Organizing for Change (BLOC) and Common Ground, a faith-based organization. Partners in Milwaukee County will continue to host listening sessions and engagement of stakeholders with the goal of launching a formal educational plan with the Juror Project.

The Wisconsin Civics Learning Coalition (WCLC) provided subcommittee members with an overview of efforts to increase civics lessons in schools. Discussions showed that there is very little education regarding jury service. Not many organizations invest strongly in educating the public on the importance of jury service. The subcommittee will work WCLC to improve education around jury service.

The subcommittee has provided feedback and ideas to the State Courts on strengthening efforts around Juror Appreciation Month in September. It is the goal that the efforts will in part help improve awareness among the public of the importance of serving on juries.

TREATMENT ALTERNATIVES AND DIVERSION (TAD) SUBCOMMITTEE

Co – Chair Sara Benedict reported the update on the TAD Subcommittee goals.

Goal #1: Advise DOJ on priorities for and implementation of the TAD and State Crisis Intervention Program (SCIP) grant programs.

Five funding priorities were discussed and approved at the May 23, 2024, TAD Subcommittee meeting.

1. Baseline Funding for 2024 TAD Grantees – Allocation amount \$9,688,900
2. Staff Training – Allocation amount \$100,000
3. New Treatment Court and Diversion Programs – Allocation amount \$300,000
4. Enhancement and Expansion of Existing Programs – Allocation amount \$500,000
5. Evaluation of Program – Allocation amount \$100,000

The priorities were included on the 2025 Pre-Application transmitted to current and prospective TAD subgrantees on June 3, 2024. Completed Pre-Applications are due July 15, 2024.

The subcommittee continues to support the request to add three additional TAD program positions under the 2025-2027 budget.

Goal #2: Assist DOJ and the Evidence-Based Decision Making Subcommittee with developing a training and technical assistance plan to guide stakeholders on effective program implementation.

In February 2024, DOJ awarded the Office of State Courts a subgrant to plan and implement several trainings for grant sites. Training topics included motivational interviewing, low/no cost incentives, Seeking Safety, Moral Reconation Therapy (MRT), and utilization of Ohio Risk Assessment risk/need assessment. More information will also be provided in the Agency Grant and Training Initiatives update later in the meeting.

DOJ staff collaborated with Office of State Courts to train TAD staff in the Sequential Intercept Model (SIMs), which helps communities identify resources and gaps in services at each intercept and develop local strategic action plans. Training dates to be determined.

DOJ staff forwarded grant sites announcements from federal agencies, DHS, DOC and other agencies on grant and training opportunities.

Goal #3: Advance Data-Driven Policy Development and Program Evaluation for the TAD And SCIP programs.

The Bureau of Justice Information and Analysis (BJIA) staff developed the CORE Dashboard (Comprehensive Outcome, Research and Evaluation For Treatment Courts and Diversion Programs) detailing statewide eligibility and admissions data. Anticipated “live” date is this summer.

BJIA staff have meet with BJP and DOJ Bureau of Computer Services to discuss the needed information and data for the Five-Year TAD Program Evaluation.

With the four research projects expected to be funded under SCIP and the feedback from the other SCIP subgrant opportunities, BJP is developing a placeholder application for next year's SCIP funding. BJP aims to utilize the data collected from this year's SCIP funding to inform and enhance our plan for the upcoming year.

Goal #4: Approve and Implement Statewide Diversion Program Outcome and Performance Measures.

The Diversion Workgroup was created to review necessary revisions and updates to 2018 Draft Wisconsin Diversion Outcome and Performance Measures Guidelines. Subgroups were formed to address:

1. outcome and performance measures revisions
2. calculations of outcome/perf measures
3. language/terminology updates

Next Performance Measures Subgroup meeting is scheduled for June 20, 2024.

DATA SHARING/OUTCOMES, TRENDS, AND INDICATORS (OTIs) SUBCOMMITTEE

Co – Chairs Connie Kostelac and Ashley Billig reported on the subcommittee goals to the Council.

Goal #1: Develop performance indicators that utilize integrated data from multiple systems (Department of Corrections (DOC), DOJ, Wisconsin Court System Case Search System (CCAP) to demonstrate the analytic value of data integration.

This goal is in process and the intent is to align with the Justice Reinvestment Initiative and Justice Counts projects.

Discussions have also been held with the subcommittee about priority measures and indicators being tracked for other projects.

Goal #2: Continue to identify and make recommendations to address data gaps.

The subcommittee focus has been focused on data needed to support the JRI and Justice Counts Initiatives. Steps have been taken to identify potential ways to obtain the initial data sources identified with a focus on jail, prosecution, and staffing data.

The JRI and Justice Count working teams meet regularly for input and status updates.

Goal #3: Provide data analysis and support, specifically related to integration/usage, to other CJCC Subcommittees as part of supporting the CJCC in addressing data analysis needs.

To date in 2024 the subcommittee has not received any direct requests for data or assistance but encourages other subcommittees or the full CJCC to reach out.

The subcommittee is providing a data update today to provide some trend information to the full CJCC.

Goal #4: Continue to support the JRI Data Integration Project and the initial phase of the Justice Counts Initiative.

The subcommittee, the JRI warehouse steering committee workgroups and Justice Counts workgroup have been providing input into the development of various documents for these projects.

This includes drafts of a Memorandum of Understanding (MOU) Source to Warehouse, Warehouse Operating Rules, and Data Use Agreement (DUA) for Warehouse Users.

An initial meeting was also held on strategies for record linking with colleagues in Milwaukee County that will help to inform the record linking process.

Goal #5: Collaborate on operational data sharing issues that impact agencies (e.g. meta data, data request process, etc.).

At the January and April meetings, a focus was on both projects underway for various participating agencies, as well as specific issues facing one or more agencies which provided opportunities for collaboration.

This included areas such as software or tools for metadata and data documentation, request process structure and tools and sharing of formats and information collected, and discussion of mechanisms for disseminating data as part of data requests, etc.

Follow-up discussions are on-going, and information is shared through the Teams/Sharepoint site for the subcommittee.

Goal #6: Revisit and update the initial report that was developed on the transmission of demographic information across the criminal justice system.

This goal is in process and further updates will be provided at the September 2024 meeting.

Goal #7: Identify and learn from successful examples of data sharing among criminal justice and non-criminal justice agencies.

Goal #8: Promote consistency in data collection.

Multiple meetings have been held with other states to learn more about their data sharing efforts, with a particular focus on the Justice Counts project.

DOJ has worked with State Patrol and Department of Transportation on the development and implementation of a common incident form that is now available for law enforcement agencies through the Traffic and Criminal Software (TraCS).

These goals will be addressed as time permits and have potential carryover into future years.

Kostelac used a PowerPoint to provide more recent crime data, including violent crime, murder rate, homicide with a firearm, robbery and others. The years of most recent data included 2022 and 2023.

EVIDENCE BASED DECISION MAKING (EBDM) SUBCOMMITTEE

Ryan Anderson, DOJ Criminal Justice Programs Supervisor, reported on the Subcommittee goals to the Council.

Goal #1: Enhance the scope of Evidence-Based Decision Making (EBDM) initiatives in Wisconsin.

DOJ staff Phil Zell and Kerrie Fanning have visited all the pretrial sites. Fanning is compiling an implementation report that outlines the programs and their operations. This report will be valuable for informing other sites about pretrial operations and best practices.

BJP staff and DHS staff are working closely to coordinate deflection programs and to build a supportive network for those initiating new deflection programs. Currently there are 17 deflection sites throughout Wisconsin.

Goal #2: Advance the development and sustainability of local Criminal Justice Coordinating Councils through EBDM system mapping.

Collaborative efforts between the subcommittee and the DOJ staff will aim to assess the necessity for systems mapping and the enhancement of capacities within local CJCCs. Joint initiatives will also focus on identifying and securing resources necessary for training that broadens systems mapping awareness and fosters the adoption of effective policies and evidence-based decision making practices. This is ongoing.

Goal #3: Facilitate and fund an Evidence-Based Decision Making summit.

The subcommittee, along with DOJ staff, will endeavor to organize a statewide summit. This will involve securing sponsorship for the summit, determining key educational topics for discussion, and constructing a comprehensive agenda. This is ongoing.

Goal #4: Facilitate collaboration with the Treatment Alternatives and Diversion (TAD) Subcommittee and DOJ staff to deliver and guide training and technical assistance pertinent to EBDM and TAD program implementations.

The subcommittee wants the creation of training plans which include relevant CJCC topics including EBDM and TAD focused programming. The subcommittee will track and update subcommittee members on trainings offered. This is ongoing.

Goal #5: Utilize the EBDM Subcommittee meetings to facilitate discussions on a broad spectrum of challenging topics using the EBDM framework.

The subcommittee intends to cooperate with the CJCC and local entities to increase the visibility of EBDM initiatives, such as pretrial practices, law enforcement deflection strategies, among others, thereby serving as a conduit for local stakeholders to elevate their concerns to the state level. The subcommittee will collaborate with the DOJ, and other state agencies, to seek out and procure grants and additional resources necessary to advance the efforts associated with currently funded initiatives. This is ongoing.

Goal #6: Enhance uniformity in data collection and reporting processes.

The subcommittee will work in concert with other CJCC Subcommittees to identify opportunities for achieving uniformity in data collection practices. This effort will be guided by the principles of EBDM to heighten accuracy, augment efficiency, bolster accountability, and facilitate more informed decision making.

The 2024 Deflection Performance Measures Guide was completed and approved by the EBDM Subcommittee.

The subcommittee continues to work on the Wisconsin Deflection Initiative Essential Elements.

CRIMINAL JUSTICE BUDGET COALITION OVERVIEW

Presentation by Adam Plotkin (State Public Defender's Office), Chris McKinny (DOJ), Karley Klein (State Courts) and Outagamie County DA Melinda Tempelis

Adam Plotkin used a PowerPoint to report on the Criminal Justice Budget Coalition. Plotkin provided a history of how and why the coalition was formed. The coalition members are the State Public Defender, DOJ, Director of State Courts, Elected District Attorneys, and the Association of State Prosecutors (ADAs). The coalition members realized that they needed to join their lobbying efforts for the best potential outcome for all groups. The coalition's inaugural effort began with the 2019 – 2021 State Budget. Plotkin listed the coalition's accomplishments in the state budget since 2019.

DA Melinda Tempelis, Karley Klein and Chris McKinny gave examples of how the coalition efforts have improved the functions of the state court system and employee hiring and retention.

NATIONAL PRESCRIPTION OPIOID LITIGATION FUNDS DHS PROPOSAL FOR STATE FISCAL YEAR 2025 AND SUMMARY OF PREVIOUS YEARS

Presentation by Syed Abbas, DHS Deputy Legislative Director and Michelle Haese, Director of Substance Use Initiatives

Syed Abbas and Michelle Haese used a PowerPoint to provide a thorough summary of the opioid settlement plans and expenditures that have been approved by the Joint Finance Committee for 2023 and 2024.

AGENCY GRANT AND TRAINING INITIATIVES

Heather Kierzek reported that the Director of State Courts Office received a grant to pay for counties to create a Sequential Intercept Model (SIM). SIM details how individuals with mental and substance use disorders come into contact with and move through the criminal justice system. The SIM helps communities identify resources and gaps in services at each intercept and develop local strategic action plans. Kierzek said they have started the contract process for technical assistance to assist the counties so they can create their own SIM map.

Ryan Anderson, DOJ Criminal Justice Programs Supervisor, reported on state and federal grant programs.

- Residential Substance Abuse and Treatment (RSAT) Federal solicitation has been released; the Federal Fiscal Year 2024 funding has not been determined.
- SCIP Federal Fiscal Year 2024: \$2,392,048
- TAD Calendar Year 2024: \$10,688,900; Preapplications have been sent out to sites.
- Comprehensive Opioid, Stimulant, and Substance Use Program (COSSUP) DOJ is currently composing the application. The budget request is \$7,000,000.
- Justice Assistance Grant (JAG) The federal solicitation has not been released.

Marsha Schizik reported the TAD and EBDM training initiatives in 2024 include a partnership with the Office of State Courts to provide training to treatment court and diversion staff.

Trainings held include:

- Seeking Safety – a coping skills curriculum for those with trauma
- Moral Reconciliation Therapy – a cognitive based program
- Motivational Interviewing

- Tall Cop – a webinar to educate staff about abusable products that can be found in gas stations or other accessible areas

DOJ staff and State Courts staff will be trained soon on a peer review process where two similar treatment courts programs will be paired up to evaluate each other. During the peer review process, state staff assist with coordination and reporting. This is meant to increase partnerships between programs. Staff have also been involved on several workgroups with the Effective Justice Strategies Workgroup led by Judge Levine and Heather Kierzek. Those workgroups include mental health initiatives, treatment court certification process, and family treatment court standards.

Lastly, DOJ and the Office of State Courts partnered to provide a training for sites interested in pre-trial.

PUBLIC COMMENT

Members of the public were invited to address the Committee. There was no public comment.

Attorney General Kaul requested a motion to adjourn the meeting.

ADJOURN

Motion was made by Tiana Glenna and seconded by Chief James Olson to adjourn the meeting.

The motion was approved.

The vote was 13 – 0.

The meeting was adjourned at 1:58 p.m.