



State Criminal Justice Coordinating Council Meeting Minutes

Co-Chairs Attorney General Josh Kaul and
Department of Corrections Secretary Jared Hoy

Wednesday, December 11, 2024, 12:15 p.m. – 2:15 p.m.
Virtual Meeting

Members Present:	Attorney General Josh Kaul, State Public Defender Jennifer Bias, Police Chief James Olson, Jennifer Wakerhauser (DWD Designee), Michelle Haese (DHS Designee), Judge Elliott Levine, Patti Jo Severson, Sheriff Curtis Fell, Shelby McCulley (DCF Designee), Tiana Glenna, Audrey Skwierawski, DOC Secretary Jared Hoy, District Attorney John Chisholm, WHEDA Executive Director Elmer Moore, Jr., Mark Gumz
Members Not Present:	Judge Jo Deen Lowe, Judge Guy Dutcher, Jane Graham Jennings, Mark Abeles-Allison, Awais Khaleel
Subcommittee Co-Chairs Present:	Ashley Billig, Connie Kostelac, Sara Benedict, Justice Rebecca Dallet, Kelli Thompson
DOJ Staff:	Ashley Viste, Steve Wagner, Lara Kenny, Ryan Anderson, Mike Austin, Sabrina Gentile, David Rinderle, Phil Zell, Marsha Schiszik, Brad Kelly, Katie Snell, Chris Henning, Brittney Felton, Chris McKinny, Caleb Coughtry-Carpenter, Mike Derr, Kerrie Fanning, Mark Rather, Danielle Long, Christine Schulz
Agency Partners and Other Attendees:	Assistant Deputy Secretary Melissa Roberts (DOC), Adam Plotkin (SPD), Heather Kierzek (State Courts), Ray Woodruff (DOC), Zach Baumgart (DOC), Holly Audley (DHS)

The meeting was called to order by Secretary Jared Hoy at 12:15 p.m. Quorum was present.

WELCOME AND OPENING COMMENTS

Secretary Hoy welcomed everyone to the meeting of the Criminal Justice Coordinating Council (CJCC).

Member Updates

Secretary Hoy introduced new member Michelle Haese, Department of Health Services designee. Haese thanked Secretary Hoy and provided her background for the Council.

Secretary Hoy acknowledged Holly Audley who was the DHS designee as well as a member of the CJCC Evidence-Based Decision Making Subcommittee and the Treatment Alternatives and Diversion Subcommittee. Secretary Hoy thanked Audley for her many contributions since the CJCC and

Subcommittees began. Secretary Hoy noted that DHS will name her replacement for the subcommittees.

2025 CJCC Meeting Dates

Secretary Hoy reported the CJCC 2025 meeting dates are listed on the agenda and meeting invitations have been sent.

Supreme Court Petition Status

Secretary Hoy reported the CJCC submitted comments in support of the State Bar Petition re: CLE credit for cultural competency and reduction of bias update to Supreme Court. There were five different responders that submitted comments. Some were in support, some opposed and some for information only. The State Bar has submitted a response to the comments. A public hearing has been scheduled on January 15, 2025, at 9:30 a.m. in the Supreme Court hearing room at the State Capitol.

Secretary Hoy asked the Council if they have reviewed the September 11, 2024, and September 27, 2024, meeting minutes. Secretary Hoy requested a motion to approve the minutes en masse.

APPROVAL OF SEPTEMBER 11, 2024, AND SEPTEMBER 27, 2024, MEETING MINUTES

Motion was made by Jennifer Bias and seconded by Judge Elliott Levine to approve the September 11, 2024, and September 27, 2024, meeting minutes.
The motion passed on a voice vote.

UPDATE FROM SUBCOMMITTEES

RACE EQUITY, INCLUSION, AND ACCESS (REIA) SUBCOMMITTEE

Justice Rebecca Dallet provided updates on Subcommittee goals and objectives. She reported the following:

- Subcommittee members voted to support the rule petition that would allow for CLE credit on cultural competency and reduction of bias. There will be a public hearing on Wednesday, January 15, 2025, at 9:30 a.m. in the Supreme Court Hearing Room.
- The group continues to work on a legislative proposal to increase the minimum pay for juror. The current rate of \$16 was set in 1978 and many other states have been increasing their rates to improve juror participation.
- The subcommittee has started to research the guilty plea colloquy process to ensure it accommodates neurodivergent defendants.
- A goal in 2025 will be to continue reviewing other best practices including reviewing the Racial Justice Blueprint created by the National Center of State Courts.
- Juror Appreciation Month was held in September and the subcommittee helped revitalize content for counties to utilize. The group will continue to gather feedback from clerks on ways to continue improving recognition of jury service.
- Subcommittee members are increasing outreach to judges to show an implicit bias video to jurors created by the Western District of Washington. The video is currently being utilized in Milwaukee, Outagamie, La Crosse, Rock, Manitowoc counties. Some other counties are considering utilizing it.
- The subcommittee is working with the Wisconsin Council on Social Studies to bring a national speaker to their annual conference to provide social studies with a curriculum on how to educate students on the importance of serving on juries.

TREATMENT ALTERNATIVES AND DIVERSION (TAD) SUBCOMMITTEE

Marsha Schiszik provided updates on Subcommittee goals and objectives. She reported the following:

- TAD: Consistent with past grant opportunities, five funding priorities were included in the 2025 Application materials. Recommended 2025 TAD grant awards included funding under four of the five priorities (Baseline; Unique Training; New Programs; Enhanced/Expanded Programs). No agencies applied for a one-year evaluation project.
- SCIP: The five subgrants opportunities identified in the funding plan for the first year of SCIP were successfully opened and closed. Over 30 subgrants approved and awarded. BJP submitted a placeholder application for FY24 SCIP funding which was approved. BJP will use both the data collected from this year's State Crisis Intervention Program (SCIP) funding and input from the TAD subcommittee to enhance our upcoming year's plan, focusing on improving our strategy's reach and effectiveness.
- TAD: DOJ awarded a subgrant to the Office of State Courts to implement and coordinate several trainings for grant sites for first half of 2024. Training topics included motivational interviewing, low/no cost incentives, Seeking Safety, MRT, and utilization of ORAs risk/need assessment.
- TAD: DOJ TAD and SCIP staff are collaborating with Office of State Courts and other stakeholders to learn the Sequential Intercept Model (SIMs) and prepare a series of five pilot site SIMS trainings, which DOJ staff will co-facilitate. Trainings will occur throughout 2025.
- TAD: DOJ staff continued forwarding to grant sites announcements from federal agencies, DHS, DOC and other agencies on grant and training opportunities.
- TAD: BJIA staff completed developing the CORE Dashboard detailing statewide eligibility and admissions data. Was launched in Summer 2024.
- TAD: BJIA staff continue to work on the 2019-2023 TAD Program Evaluation. They are working with TAD sites and BJP to validate data before the evaluation work begins.
- SCIP: Using data and feedback from the 30+ subgrants funded under FY23 SCIP (including the 4 research projects) and feedback from the subcommittee, DOJ staff will write a funding strategy for the FY24 SCIP plan.
- TAD: Diversion Workgroup and three subgroups were created to review and recommend necessary revisions and updates to 2018 Draft Wisconsin Diversion Outcome and Performance Measures Guidelines. Key revision included restructuring outcomes and performance measures into three categories – External Evaluation, Internal Evaluation, and Risk/Need Matrix measures. TAD subcommittee approved updated draft Guidelines as final version in November 2024.
- Thank you to all members of the three work groups who spent nine months on this project. There was great representation from locals, the TAD subcommittee, and state agencies.

Co – chair Sara Benedict acknowledged the work done by the subcommittee and thanked DOJ Staff for their efforts this past year.

DATA SHARING/OUTCOMES, TRENDS, AND INDICATORS (OTIs) SUBCOMMITTEE

Co – Chairs Connie Kostelac and Ashley Billig provided updates on Subcommittee goals and objectives.

- This goal of developing performance indicators that utilize integrated data from multiple systems is in process and the intent is to align with the JRI and Justice Counts projects.
- Focus has been on the integration of the data and there have been some discussion of indicators.

- This will be emphasized in early 2025, given the work that has been achieved with data integration in 2024.
- The JRI and Justice Counts initiatives continue to be a standing topic during the subcommittee's meetings.
- JC staff have collected jail records system information from all county jails and has had initial meetings with pilot sites. Further discussions for DOJ to collect PROTECT data and link with other CJ sources are currently underway.
- Search Warrant form, overdose form, and POLD forms all in progress with TraCS now.
- To date in 2024 the subcommittee has not received any direct requests for data or assistance but encourages other subcommittees or the full CJCC to reach out.
- If interested, Data Sharing/OTIs members can meet with other subcommittees to share what data is available to other subcommittees and full CJCC, and potential areas for collaborative projects.
- The subcommittee and the JRI warehouse steering committee workgroups and Justice Counts workgroup have provided input on DUA/MOUs.
- Meeting next week with steering committee to begin discussing logic for matching records across systems (especially when no SID exists).
- Continued discussions on metadata software tools and information request tracking policies and procedures. Has been an important point of discussion to not duplicate or recreate efforts.
- Group has identified areas for future collaboration dependent on metadata tools of interest, cloud infrastructures, and use of AI.
- In process – report publication will be in January 2025.
- Includes recommendations on improving demographic data collection.
- Topic is reflected in some recent national work highlighting the importance of demographic data collection.
- New OMB guidelines have been discussed, and agencies continue to watch for impact on local data collection.
- These goals are part of the overall approach of the committee work and will continue into 2025.
- Multiple connections were made with other states as part of the Justice Counts work and the subcommittee has been sharing practices across participating agencies each month.
- New initiatives to develop standardize forms support Goal 8, as well as the demographic data discussion.

Secretary Hoy thanked the co-chairs for their presentation and reported DOC Staff were currently in Florida at the Leadership Technology Forum. Secretary Hoy offered to share information from the conference at a future meeting.

EVIDENCE BASED DECISION MAKING (EBDM) SUBCOMMITTEE

DOJ Justice Programs Supervisor Ryan Anderson provided information related to the EBDM Subcommittee goals and objectives. He reported the following:

- DOJ staff members Phil Zell and Kerrie Fanning have visited all the pretrial sites, and Kerrie has completed an Implementation Report that outlines the programs and their operations. This report will be valuable for informing other sites about pretrial operations and best practices.

- BJP staff and DHS staff are working closely to coordinate deflection programs and to build a supportive network for those initiating new deflection programs (Currently 17 deflection sites throughout WI).
- State Courts is currently leading a Sequential Intercept Mapping (SIM) initiative. The first training was October 15 and 16, with a SIM observation scheduled for January 15 and 16, 2025, in La Crosse, WI.
- The initiative to facilitate and fund an Evidence-Based Decision Making summit is incomplete due to competing priorities and resource constraints across participating stakeholders. Current focus has shifted to existing training opportunities from state and national partners (e.g. State Courts' SIM Training Initiative, WI DOJ's various trainings, and NCJA and NIC who offered training on building and supporting CJCCs).
- In 2025, WI DOJ will collaborate with State Courts to provide eight regional trainings to advance the adoption of Diversion programs and related best practices and/or to inform stakeholders on the updated Treatment Court Standards.
- The EBDM Subcommittee hosted presentations on various topics including the DOJ-funded Wisconsin Deflection Initiative (WDI), the DOJ-led Jail Needs Assessment project, how counties are using Wisconsin Circuit Court Access, and WI DOC's Medicaid and Corrections Policy Academy initiative.
- The 2024 Deflection Performance Measures Guide was completed and submitted as a deliverable for the FY19 COSSAP Grant and posted on the CJCC website.
- Wisconsin Deflection Initiative Essential Elements (WDIEE) is completed and posted on the CJCC website.

CJCC members expressed concerns that there are counties that experienced turnover and may need training to learn about the EBDM framework.

WI MULTI AGENCY MEDICAID AND CORRECTIONS POLICY ACADEMY

Ray Woodruff, DOC Reentry Director, provided an overview of the Medicaid and Corrections Policy Academy that Wisconsin is participating in. The Council of State Governments Justice Center (CSG Justice Center) served as technical assistance provider with additional assistance provided by the Center for Health Care Strategies (CHCS).

The Academy consisted of cross-agency teams composed of leaders from state corrections, Medicaid, and behavioral health agencies. Training and technical assistance was provided for a six-month period. The goal is to leverage Medicaid and enhance outcomes and to improve access to health coverage, care and reentry outcomes.

The WI Policy Academy team included Ray Woodruff – Reentry Director, WI DOC, Nicole Schneider – Assistant Administrator, Division of Medicaid Services, WI DHS, Caroline Crehan-Neumann – Crisis Services Coordinator, Mental Health Services Section, WI DHS, Laura Hawks – Assistant Professor, Medical College of Wisconsin, and Bryan Winters – Community Health Worker, Advocate Aurora Health.

The six states selected to participate are Alaska, Colorado, Maine, North Carolina, Oklahoma, and Wisconsin. Mentor states are Arizona and Montana.

Among the Policy Academy participants 83% are Medicaid Expansion States. Affordable Care Act (ACA) Medicaid expansion expanded Medicaid coverage to nearly all adults with incomes up to 138% of the Federal Poverty Level. 41 states have adopted the Medicaid expansion.

33% have applied for 1115 Reentry Demonstration Waiver. 1115 Waiver authorized coverage for some services in prisons, jails, and youth correctional facilities. No policy academy states have currently approved 1115 Waiver. 2017 WI Act 370 prohibits WI DHS from applying for 1115 Waiver.

The Consolidated Appropriations Act (CAA) of 2023 created opportunities for Medicaid-eligible young people in the justice system, including youth under age 21 and young adults under age 26 who aged out of foster care. CAA includes mandatory coverage of pre-release health services and 30+ days post-release case management and is effective January 1, 2025.

The next steps for the Policy Academy are to develop a shared understanding of systems, partnership development, aligning vision for reentry services, suspension and reinstatement of Medicaid benefits, screening and assessment, develop reentry best practices, implementing medication-assisted treatment, data use and sharing, medication management, case management, and defining the priority population.

STATE CRIMINAL JUSTICE DATA ASSESSMENT UPDATE

Connie Kostelac and Chris McKinny, Advisory Group Members, provided an update to the committee.

The Wisconsin Policy Forum has been funded by the Public Welfare Foundation to do a landscape assessment of Criminal Justice data in the state of Wisconsin. This has also been done in other states including Colorado (see link below):

- <https://www.publicwelfare.org/wp-content/uploads/2024/04/Colorado-Public-Welfare-Final.pdf>.

The purpose is to do a thorough assessment of what is happening in the state. A Steering Committee was created which included members of the CJCC. There was an initial meeting which gave background on how they were approaching the project and provided the opportunity for everyone to give some input into items that they thought were critical considerations as this report is put together. Since that time there have been some individual meetings. Ari Brown from the Wisconsin Policy Forum has been in touch with multiple state agencies to start working on a data request and to pull information together for the report. Part of what they are focusing on is demographic trends within the Criminal Justice system across the state. This will provide an overall picture of what data we have and what data work is happening. They will determine where there may be gaps in terms of what systems inherently do and what currently exists.

Resources are being given to Brown to provide historical information on data that has been available. The Data Sharing committee created a framework on recidivism that will be helpful for the report.

This will be a nine to 12-month project. Updates will be given to the CJCC periodically in the first part of 2025. If anyone has other ideas, please reach out to Ashley and Connie and they can coordinate with Brown and the team at the Policy Forum.

Chris McKinny credited the Policy Forum on the way they are handling this project because this is an ambitious undertaking. The Advisory Council will help to make sure that the information that is being collected is accurate. They will be able to make sure that data is complete with context to give

a full picture of the issues. It will be helpful to have this group meet so that we have a better sense of where some of the gaps in the data are and what additional data would be helpful to inform the report.

AGENCY GRANT AND TRAINING INITIATIVES

Ryan Anderson, DOJ Criminal Justice Programs Supervisor, provided an update on state and federal grant programs.

FY24 Comprehensive Opioid, Stimulant, and Substance Use Program (COSSUP) Updates:

- Budget: \$7,000,000 has been awarded
- Funding will be used to support state, local, and tribal entities to address the overdose crisis through prevention, harm reduction, treatment, and recovery services across both community and justice systems
- Program Deliverables:
 - Fund 10 new Deflection sites through a competitive grant process
 - Implementation of Technology
 - Fund a position in BJIA for Research and Evaluation

FY23 State Crisis Intervention Program (SCIP) Updates:

- Mental Health Awareness Training (Priority 1: Suicide Prevention) - 7 subgrants
- Gun Shop Project (Priority 1: Suicide Prevention) - 2 subgrants
- County/Tribe-Led Crisis Response and Harm Reduction (Priority 2: Response Facilitation and Harm Reduction) - 16 subgrants
- Community-Based Violence Intervention (Priority 2: Response Facilitation and Harm Reduction) - 3 subgrants
- Research and Data Collection (Priority 3: Research and Data Collection) - 4 subgrants

The FY24 SCIP plan will be approved by TAD Subcommittee in 2025.

Treatment Alternatives and Diversion (TAD) Program Updates:

- CY25 \$10,688,900 to support TAD
- 61 applications received
- Funds will be used to support 91 programs (i.e. treatment courts and diversion programs)

Treatment Court Standings Trainings will be presented by Mike Derr, Heather Kierzek, Marsha Schiszik:

- Marathon County, March 13, 2025, 9:30am – 4:30pm, Lake View Conference Center, 1000 Lake View Drive, Wausau, WI 54403
- WATCP, May 20, 2025, 9:30am – 4:30pm, Northwoods Technical College, 1900 College Dr. Rice Lake, WI. 54868 (Room 241)
- Outagamie County, July 16, 2025, 9:30am – 4:30pm, 320 S Walnut Street, Appleton, WI 54911
- Rock County, September 19, 2025, 9:30am – 4:30pm, DWRC, 1717 Center Avenue, Janesville, WI 53546

Diversion Program Standards Trainings will be presented by Jenae Branter, Mike Derr, Heather Kierzek, Marsha Schiszik:

- Washington County, April 2, 2025, 12:30pm-4:30pm, Terrace 167, 3210 Holy Hill Rd. Richfield, WI 53076

- Dunn County, June 10, 2025, 12:30pm-4:30pm, 3001 US Highway 12 E Menomonie, WI 54751
Dunn County Government Center Room 54 (lower level)
- Shawano County, August 6, 2025, 12:30pm-4:30pm, W7327 Anderson Ave. Shawano, WI
54166 Conference Room 115 Building A
- La Crosse County, October 7, 2025, 12:30pm-4:30pm, HHS Building 300 – 4th St N. Lacrosse,
WI 54601 Basement Auditorium – parking at Lot F (7th & Vine St. via Vine St)

State Courts SIM Update:

State SIM Team: A collaborative state-level team with members from DOJ, State Courts, DHS, DOC, and local coordinators.

- Completed a 2-day training with the National Center for State Courts.
- Scheduled to observe a SIM workshop in La Crosse County (January 2025).
- Following this, four additional pilot SIM workshops will be facilitated by the state team.
- Trained facilitators will then assist other counties interested in hosting workshops.

Workshop Process:

- Stakeholder engagement is critical—ensure participation from key figures (e.g., judges).
- Workshops span two consecutive days.

Contact for Inquiries:

- Heather Kierzek: heather.kierzek@wicourts.gov

PUBLIC COMMENT

Members of the public were invited to address the Committee. There was no public comment.

Attorney General acknowledged District Attorney John Chisolm. DA Chisolm did not run again and thanked DA Chisolm for his service to Milwaukee County, the State CJCC and the state of Wisconsin.

Secretary Hoy requested a motion to adjourn the meeting.

ADJOURN

Motion was made by Elmer Moore, Jr. and seconded by Chief James Olson to adjourn the meeting.

The motion passed on a voice vote.

The meeting was adjourned at 1:48 p.m.