Tuesday, November 11, 2025, 3:00 pm – 4:30 pm Virtual (Zoom)

Co-Chairs Connie Kostelac and Ashley Billig

Subcommittee Members Present:	Zach Baumgart, Ashley Billig, Connie Kostelac, Chris Henning, Ellie Hartman, Brenda Ray, Caitlin Murphy (designee), Crystal Ruzicka, David Harvey, Laura Ninneman
Subcommittee Members Not Present:	Tim Duggan, Tyler Brandt
DOJ Staff:	Katie Snell, Brittney Felton, Ryan Anderson, Christine Schulz, Brad Kelly,
Other Agency Staff:	Charles Vear (MCW)
Guests	

Welcome and Opening Comments

Ashley Billig welcomed members to the meeting at 3:03pm.

Approval of August 1, 2025 Meeting Minutes

A motion was made by Brenda Ray and seconded by Ellie Hartman to approve the August 1, 2025, meeting minutes. The motion was approved.

Agency Updates

- **DOC**- Zach Baumgart:
  - Working on additions to justice counts data sharing – getting more files from Department of Corrections to answer a few more questions from a corrections perspective
  - Had an analyst from Council of State Governments (CSG) provided through federal funding working part-time on a project
    - Project looks into substance use programming in the community and outcomes that are not recidivism – those related to substance use programming like data through DHS related to hospitalizations and deaths, overdose data that the WI Department of Corrections manages
    - Hoping to work into substance use data
    - Goal – reporting mechanism related to substance use programming – help create a model to apply to other programs
    - Methods to find alternatives to recidivism as an outcome
    - Already doing employment outcomes for employment related programming, this is part of overall plan to expand outcomes

- o Dashboard coming out that gives information on the community supervised population over time
    - Completed a suite of population dashboards for community population
    - Related to this on the horizon:
        - Finished creating a standard file for reporting on community supervision recidivism
            - o Will drive next big dashboard
            - o High priority but waiting on population dashboards
    - New definitions and rollout 4th metric for recidivism - revocation
        - Reincarceration captures revocation, but not for probationers who are reincarcerated in the jail
- **DOT**-Dave Harvey:
    - o Pursuit data analysis is continuing
        - Putting finishing touches on it
        - Hoping page will display data collected on pursuit form
        - Hoping to make exports available to researchers
        - Interactive components – click on county with pursuits that are initiated, view pursuits by agency
        - Medical College of Wisconsin test run using data
        - First pass – keeping basic
            - e.g., form with 10 fields, 10 graphics to slice and dice fields
            - Start with simplicity and in the future more interactivity across fields
        - End users will drive what page looks like over time
    - o Putting finishing touches on opt in document for WISTAR – Wisconsin Safety Transportation Analysis Resource
        - 35 agencies contributing data
        - Proof of concept is completed
        - Now need to bring on 550+ additional agencies
        - Light touch document about when agencies will begin contributing
            - With this document, hope to expand rollout
    - o TraCS – software the Department of Transportation makes available to law enforcement – working on drug influence evaluation form
        - Officers trained as Drug Recognition Experts who get called if someone is under the influence of something other than alcohol
            - Comprehensive evaluation of the person – e.g. signs of stimulants
        - Currently working off of a different form to collect information about Drug Recognition Experts
        - Developers working with statewide coordinator and Drug Recognition Experts trained officers to build the form
        - Talking about bringing information together – forms created and completed in TraCS and sent to centralized repository
            - May end up on WISTAR platform

- Could become map of crash locations, enforcement locations, enforcement locations where drug recognition expert summoned as a way to see where Drug Recognition Experts are located and the need for them in certain areas
  - Drug Evaluation Form will likely be included in next fall pack
  - Change prompted because existing form limited the data they would be able to collect
  - Form will not be required by statute
- **DOJ**- Ashley Billig:
  - Thanks to Department of Transportation colleagues – search warrant form in TraCS was released as part of most recent TraCS fall pack – allows law enforcement agencies to send WI DOJ information monthly about search warrants at physical premises
    - New requirement as of a few years ago for DOJ to collect that information
    - The new form will collect aggregate information and more detail about no knock warrants
    - Sending out instructions for that
  - Association for State Uniform Crime Reporting Programs hosted conference in Milwaukee last week
    - Presentations about crime reporting, how it's collected, audited, used
  - WI Assembly Bill 75 was signed into law a couple of weeks ago – 2025 WI Act 45
    - Requires WI DOJ to make dashboard of court data
    - WI DOJ currently has a dashboard in draft status
    - Requires DOJ to send written report to legislature
    - Working on it and internal review, will send to courts for review
    - Requirements for dashboard
      - Prosecutor name
      - Court official name
      - Courts dashboard already has disposition of original file and this is included in the new bill
      - Whether charges dismissed
      - Whether case resulted in conviction
    - Original version of the bill was much lengthier. However, this would have been difficult to accomplish due to set up of data systems
      - After discussion with legislators, came to compromise based on data availability
- **DWD**- Ellie Hartman:
  - Updated data sharing agreement with DOC around job centers
    - Shared job center work being done in different locations
  - Working on updating data sharing agreements for an evaluation project with DOC specifically looking at whether those released from prison with vocational

training have better outcomes, how that compares to vocational training outside of the prison system
- Need approval of data request, sign off from leadership, and data sharing agreements
- o DOC, DWD, University of Wisconsin, and tangentially WTCS partnered to go into Jobs for the Future/Fair Chance to Advance grant
    - Couple years of planning to work together better
    - Continue coordinating efforts
    - Learn from what they're doing, make better decisions, and improve employment outcomes based on data being collected
    - Selecting 1 state in four different regions of the US
- **DHS-**
    - o Caitlin Murphy:
        - TraCS form or part of incident form that has been a work in progress for reporting overdoses to Prescription Drug Monitoring Program (PDMP) at Department of Safety and Professional Services (DSPS)
            - Statute mandates that fatal and nonfatal opioid overdoses, suspected prescription violations, stolen prescriptions submit data to PDMP
            - 3 years ago – DHS worked on pilot overdose alert system
            - Form existing and currently being updated
            - Expect that changes to the form will be in the next fall release
            - Overdose form data eventually meant to be transmitted from TraCS to statewide overdose alert system
            - Wonders about overlap between overdose form and the Drug Recognition Experts form
                - o Beneficial to understand how often Drug Recognition Experts are involved in overdose and prescription scenarios?
                - o Using one form for Drug Recognition Experts and overdose/prescription drugs could prompt more agencies to use the form
        - WISOARR – Wisconsin Suspected Overdose System for Rapid Response
            - Launched 2.0 and closed out project mid-September
            - Set up to receive TraCS data but won't receive it until they launch the form
                - o Similarly for medical examiner reports of suspected fatal overdoses
            - The system currently has Emergency Medical Services and Emergency Department data about overdoses throughout the state

- Recently addressed bugs and administrative features in the latest release
- Connie is involved with a team working on process to utilize spike alert in Milwaukee
- Caitlin does spike response team planning
    - Act 181 –
        - Opioid and methamphetamine state system mandated in 2023
        - Vendor selected and created REDCap form which will be the home of the data required for that report
        - Within last week, started testing this and ready to move to next step
- Laura Ninneman
    - Interoperability and data modernization project
        - Recently at Google AI meeting
        - Been small delays
            - Linking data is really important to bring data together
                - Didn't want to just match people, wanted golden record for providers/facilities
                - Looking at master person index solutions
                - Process meeting with vendors – all very expensive
                - Didn't go with master data management or MPI solution
                - Working with Google to build matching algorithms that DHS will manage on their own in the long-term
        - Close to finalizing statement of work
            - Reviewed by security teams and others
        - Will start implementation after statement work signed
    - Salesforce to implement metadata and data request system
        - Using SharePoint to track data requests – how using, when access expires
            - Forms currently using, can't use with online SharePoint and need to upgrade
        - Currently tracking research requests, but want to track access to data
            - Who internally is accessing data
            - Connect data request tracking system to metadata tools so when a researcher requests data, they can see what information is available so they don't have to guess
        - Develop public facing form
            - Researchers can request data
            - Calls metadata tool and provides information back about their data sources, fields (e.g., infant name, mom name)

- - - Need to work on security
    - Way to make information open to researchers, local and tribal health, community organizations
    - Tool to track how sharing data, who has access, and when it expires
    - Working through DOA cloud brokerage review
    - Contracting after cloud brokerage
    - Metadata – chose Collibra to help with metadata work
      - Further behind, early stages of drafting statement of work
      - Process of figuring out what to collect about your data, and how to document it
      - Document data sources and calculate things like age adjusted rate, what's the best source
        - Coming together allows everyone to make good choices about all of the data things
    - DOJ currently working on a similar process
    - Need to dive into this to learn from each other more
      - Connie is getting a group together for whoever is interested
  - Fast Healthcare Interoperability Resources (FHIR)
    - Contracted with Altarum
    - Kicked off project with vendor
    - Goal is to start with vital records
      - Will use FHIR to send vital records data real time
      - Will eventually move to birth data real time to CDC who will send back real time updates - e.g. assign ICD 10 codes
    - 2023 Act 172 passed – 2 years to start making strides in collecting death data from electronic health records
      - Also working on this
      - Pilot groups – Epic along with pilot facilities
- **Eau Claire:** Crystal Ruzicka
  - Probation study working with Mike Felton in Probation
    - Probation ordered over 7 year span by case by unique person
    - If people ordered to probation, how many on single case or stacked case
    - Revocation by number of cases
      - People who are revoked and re-assigned to probation after revocation
      - Saw an increase in people who, after being revoked, were reassigned to probation in a different case
    - Result of revocation – jail, prison, time served
    - Will be having further conversation on results
  - Pretrial programming

- Monitoring being ordered seemed low
- Did series of performance indicators to quantify
  - 3.7% of level 3 and 4 were assigned to pretrial monitoring
- Next step – validate whether pretrial monitoring was working
  - In cases where person has risk level of 3 or 4, likelihood of new criminal charge reduced by 26%
    - Same scenario, likelihood issued bench warrant reduced by 28%
  - Rate of monitoring doubled since this data analysis and information sharing with stakeholders
  - Currently on an internal dashboard
- **DAIT**-Brenda Ray
  - No updates
  - On time and on budget for their current project
    - Plan to complete by April 2027 like they originally planned
- **Medical College of Wisconsin**-Connie
  - Place of Last Drink (POLD) form for law enforcement agencies recently went live in TraCS
    - Tool for efforts around prevention of OWI and excessive alcohol use
    - More efforts with Dave's team to utilize the data and look at what's happening across the state
  - Funding from DHS to implement Alcohol Age Compliance Checks (AACCs) across the state
    - Where law enforcement takes lead on trying to have someone over 18 and less than 21 try to purchase alcohol to see if alcohol licensees are handling it appropriately
    - Hope to expand across the state
  - Milwaukee
    - Overdose spike alert process being developed
    - Traffic data
      - Project using pursuit data
        - Looking at it from research and policy perspective
  - Continuing to look at data from sequential intercept mapping model
    - Look at where mental and behavioral health intersect with criminal justice system and understanding where they have data, where they don't, how data is managed
      - Working on documents with the data subcommittee

Recap of Presentations to the Full CJCC

- Connie acknowledged Dave and Ellie for their presentations at full CJCC
- First time in a while that this team has presented on specific projects
  - Seemed to be well received
  - Shoutout to team members (Dave, Ellie, Others)!

Considerations with Incorporating and Utilizing AI

- AI is everywhere
  - Many questions about how it is being utilized, security
  - Do agencies still think that AI shouldn't be used, and are agencies using AI?
  - Needs to be talked about routinely
- Ashley – DOJ
  - Relatively new policy that still has gray area
  - Can't use AI for certain things, but if query Google and copy paste code, don't know if that's still acceptable or not because it was copy/pasted
    - Nuanced things about using AI for code – security risks, benefits, how much is too much and how much is allowed
  - Says AI can inspire outlines, but not clear about code-writing
- Caitline Murphy via chat
  - DOA AI policy released ~8 months ago – blanket policy, very general
- DOA – Brenda
  - DOA has a "no exceptions, don't use" policy
  - Caused issues on Brenda's team – they have a monitoring software that they use and want to upgrade to the better version with more flexibility, but cannot because it has an AI feature and AI is not allowed
  - AI is going to become a huge issue that DOA will have to address
    - Google is still going to give you an AI interpretation
- Hard to distinguish line for using AI
  - Is it a problem to use an add on to a tool that would make things more efficient?
  - Not always clear about how AI is functioning
  - Ability for in-house AI version that isn't put into cloud?
    - Difficulty to get agreements with entities that control AI
- Elli-DWD
  - Implemented Google Vertex prior to DOA AI policy, an internal sandbox AI tool
    - Download 500 research articles in their evidence area
    - Set up parameters for how it searches information
    - Similar to Google search – spit out info and link to articles
    - Have to have a license to Google Vertex to use articles
      - Don't need license to search articles on SharePoint
    - Having an AI tool to organize articles has been helpful
      - Especially helpful for literature reviews
      - Can find articles quicker
    - Labor market folks use the environment
    - Following DOA policy
      - Need approval by DWD and DOA to improve the tool
      - Navigating obstacles about new uses of it
  - ChatGPT – pull from every article out there without any vetting
  - DWD knowledge session on the use of AI

- Researcher working with security officer to make sure everything aligns with policy
- Help staff use existing tools without violating policy
  - Policies responding to generative AI, but not necessarily machine learning
    - DCF says no AI in decision-making in their data agreements
      - How is decision making defined? Can AI be used to organize approaches, etc.
- Policies don't address what kind of tools under what circumstances, using what data
- Use of tools for resume building at DWD job centers
  - Still need experts to fine tune
  - Would be helpful for experts at job centers
- Need for guidance and support around tools vs. a ban on AI or making it difficult
  - If there's nothing to help people use tools, they will use it on their own without support
  - Need responsible use with guidance/parameters
- DHS
  - Has draft policy, but not approved by DOA yet
  - Still working under the "No AI" policy
  - Data modernization initiative – have quality AI use cases
    - Once policy approved, will try to get approval to use AI
    - Will need approval from both DHS and DOA
- Code generation with AI
  - Are people using public tools for coding?
    - Using AI whether you want to or not when you perform Google search
      - Go to original site to verify information
      - AI makes it faster to find information
    - Unclear/gray area policy
      - Is coding a use case that requires approval from DOA?
- Other AI use cases
  - Moving to cloud from on premises data sources
    - Will take thousands of hours, AI is a must have for this transition
    - Will still need to test code and look it over, but AI would prevent writing everything from scratch
  - Metadata tool
    - AI can crawl data sources
  - Use AI to build data dictionaries to verify and review them
    - Save money
  - Get a small use case, build training and guidelines from there
- Environmental concerns and impact of AI
  - Despite potential benefits, there are unintentional consequences
  - Germany environmental protection laws – data centers must consider environmental concerns

- - - Recycling water
    - Heat generation
    - Requires data centers to employ more people to set up a plan for addressing concerns
  - How communities are impacted by choices that researchers/data analysts make
- When talking about AI – will need to adjust our language to the audience
- Recommend that we make a standing item on AI

Data Governance, Request Process, and Institutional Review Board (IRB) Discussion

- Better understanding across agencies about data governance structure
  - How requests funneled, filled
  - Under what circumstances is it a public request or data request
  - Depending on who is making the request, who they're making it to, is it also going to an Institutional Review Board (IRB)?
- MCW
  - Human subjects research, quality assurance, work with community partners – still gray areas about requests
- DOJ
  - Don't have data governance board – lacking within agency and hard to underscore importance
  - Data requests go through different steps depending on who received it
    - If Bureau of Justice Information and Analysis (BJIA) received directly and no questions about giving it out – BJIA handles without Office of Open Government (OOG) and BJIA tracks them
    - If OOG receives requests, it funnels to BJIA and goes out through OOG
    - Something that BJIA isn't sure about giving out, the request will go to DOJ attorneys
  - Use UW Parkside for their IRB
    - BJIA internally determines if something needs IRB review
      - Err on side of sending to Parkside to review
- Topic of interest moving forward
  - Should be first agenda item on next meeting
  - DHS willing to talk about their data governance board

Demographic Data

- Connie is going to send updated draft of updated demographic report
  - Please look and comment
  - Hoping to have final draft by the end of the calendar year

Updates on 2025 Goals and Workgroups

- Will refresh goals
- Need to fulfill request from another standing subcommittee

- o Have reached out to subcommittees, but haven't heard back
    - o Will do one more push to assist
- Charges for additional workgroup meetings moving forward in next few months

JRI and Justice Counts Update

- 2-year extension on justice counts, now ending September 30, 2027
    - o Funding through Bureau of Justice Assistance

Other Discussion Items, Reminders, and Action Items

- AI should be a standing agenda item
- Data governance, request process, and Institutional Review Board (IRB) needs to be the first item on the next agenda
    - o Connie suggested forming a group to discuss metadata

Public Comments

Adjourn

A motion was made by Laura Ninneman and seconded by Zach Baumgart to adjourn the meeting. The motion was approved. The meeting adjourned at 4:31pm.